

Executive Summary

AP-05 Executive Summary - 24 CFR 91.200(c), 91.220(b)

1. Introduction

The City of Harrisonburg has prepared a FY 2021 Annual Action Plan, as required under 24 CFR 91.220, in order to strategically implement the federal Community Development Block Grant program to fund housing, community development, and economic development activities within the city. The city has developed a Five Year Consolidated Plan (CP) for HUD FY 2017 - FY 2021 to encompass the needs of the city related to both housing and non-housing activities using the Community Development Block Grant (CDBG) Program.

The FY 2021 Annual Action Plan will serve the following functions for the city:

- An application for federal funds under HUD's formula grant programs, and
- An action plan that provides a basis for assessing performance.

The national goals for the housing and community development programs covered by the Five Year CP and Annual Action Plan are:

- To provide decent housing,
- To establish and maintain a suitable living environment, and
- To expand economic opportunities for every American, particularly for low- and moderate-income persons.

It is these goals against which the CP and the City's performance under the CP will be evaluated by HUD. The FY 2021 Action Plan furthers the achievement of these goals through the implementation of a variety of housing and community development activities.

The City anticipates that 100% of its FY 2021 CDBG funds will be expended for projects that benefit low-to moderate-income persons in the City.

2. Summarize the objectives and outcomes identified in the Plan

This could be a restatement of items or a table listed elsewhere in the plan or a reference to another location. It may also contain any essential items from the housing and homeless needs assessment, the housing market analysis or the strategic plan.

The city’s FY 2021 Annual Action Plan goals are based on the Five Year Strategy developed for HUD FY 2017-FY 2021. In addition, these goals represent activities that are expected to occur in FY 2017 – FY 2021. The city will monitor and modify strategy performance and set annual goals in future years accordingly.

The city’s FY 2021 funding strategy for its CDBG activities consists of its CDBG entitlement allocation of \$532,571. The following chart lists the city’s FY 2021 CDBG activities.

Administration	\$106,514
HRHA Harrison Heights	\$140,000
VPAS Meals on Wheels	\$20,000
The Arc	\$17,473
Suitcase Clinic	\$31,000
CASA	\$11,412
Ralph Sampson Park ADA Sidewalks	\$63,000
Commerce and Washington Sidewalks	\$143,172

Table 1 - 2021 PROPOSED FUNDING

3. Evaluation of past performance

This is an evaluation of past performance that helped lead the grantee to choose its goals or projects.

The city affirmatively furthered fair housing by providing the Harrisonburg Redevelopment & Housing Authority (HRHA) with \$140,000 to assist in the rehabilitation of 40 public housing units in the Harrison Heights complex. Over recent years, the city has broadened its partnership with the HRHA to work together to research and produce a shared Assessment of Fair Housing (AFH). This was an extensive undertaking that allowed city staff to see many areas of improvement that were needed within the city in the area of fair housing. The city has seen an increase in the amount of diversity on the City Council and other planning boards in the city. CDBG staff continues to modify and disseminate educational materials regarding fair housing choice. Posters were displayed in the city. Regulations were established to review certain types of Airbnb businesses in an attempt to maintain a greater amount of affordable housing stock in the city. These proposals could incentivize affordable housing development by waiving permitting and other fees. In 2019, the city adopted a new zoning district allowing for smaller lots for single family homes and duplexes. Townhomes are permitted by special use permit. This district has enabled developers to build at a higher density, which should assist with reducing the cost of housing in the city. In 2020, the city contracted with a consultant to develop a comprehensive city-wide housing assessment and market study to further the understanding of Harrisonburg’s affordable housing needs. The city is currently contracted with another consultant to comprehensively rewrite the city’s Zoning and Subdivision Ordinances, which, among other things, could increase allowable densities and types of housing in residential districts. It is anticipated the new regulations could be approved by the end of the first quarter of 2022. The city has been in communication with the Piedmont Housing Authority to

schedule Fair Housing Discrimination testing for both race and disability in Harrisonburg's rental housing. Unfortunately, the city has not been able to locate any organization that has the resources available for this type of testing. The city successfully implemented all past Action Plans and therefore has made plans to fund many similar projects to those in the past.

In FY 2020-2021, all CDBG funds expended for activities met one of the three national objectives as defined under the CDBG regulations, and 100% of the CDBG funds expended benefited low- to moderate-income persons.

4. Summary of Citizen Participation Process and consultation process

Summary from citizen participation section of plan.

The City of Harrisonburg conducted two public meetings during the Action Plan process to solicit additional public input. A public meeting was held on January 26, 2021 at the Harrisonburg City Council Chambers to explain the CDBG program and Action Plan process, and to get input on the types of projects to be funded. This meeting was publicized in the following ways: Advertised in the Daily News Record, listed on the City's website (www.harrisonburgva.gov), Public notices were posted in the Municipal Building and Public Library. The Public Notice can be found at the end of this section. The information solicited from the public meeting was incorporated into the Action Plan planning process.

A second public meeting was held on March 23, 2021. At this meeting, the draft HUD FY 2021 Annual Plan was presented to City Council. This meeting was publicized in the following ways: Advertised in the Daily News Record, Listed on the City's website (www.harrisonburgva.gov), Public notices were posted in the Municipal Building and Public Library. The public notice from the March 23, 2021 public meeting can be found at the end of this section. A draft of the Action Plan was made available for public review and comment for 30 days beginning on March 23, 2021. The public comment period was closed on April 26, 2021, and at the May 11, 2021 council meeting the council unanimously approved the City's 2021 Action Plan.

Public notices of the draft Action Plan, as well as the public meeting, were published in the Daily News Record on March 15, 2021.

In addition to publishing the notices advertising the public meetings and availability of the draft Action Plan for public review, the City also communicated information to key stakeholders and other interested parties. On December 22, 2021, an email was sent to 117 individuals and organizations in the Harrisonburg area, informing them of the CDBG application process, as well as the dates for public hearings. These organizations and individuals include all parties that have expressed interest in CDBG in the past, and include organizations that target populations of minorities, non-English speaking persons, individuals with disabilities, the Continuum of Care, housing development contacts, and resident representatives of organizations in targeted areas. Throughout the months of January through March 2021, CDBG staff met with and communicated with many agencies and organizations interested in

applying for the CDBG and CDBG funding. These meetings helped organizations to understand the application process and eligibility requirements of the CDBG. CDBG staff also held a training session on January 26th for those interested in applying for the grant. CDBG staff also heard input from these organizations regarding needs within the City.

The City made the draft FY 2021 Annual Action Plan available for public review on the City's website beginning March 23, 2021. The City anticipates submitting the City Council-approved FY 2021 Annual Action Plan to HUD shortly after May 11, 2021.



PUBLIC HEARING NOTICE & REQUEST FOR PROPOSALS
CITY OF HARRISONBURG
COMMUNITY DEVELOPMENT BLOCK GRANT PROGRAM

PUBLIC HEARING - The City of Harrisonburg will hold a public hearing on Tuesday, January 26, 2021, at 7:00 p.m. in the City Council Chambers, 409 South Main Street, in order to receive citizen input regarding funding priorities for the Community Development Block Grant (CDBG) Program, Federal Department of Housing & Urban Development's (HUD) CDBG Program. Citizen participation and comments on funding needs and priorities will assist the City in the development of the City's 2021-2022 Action Plan. The Action Plan serves as the City's guide for addressing overall community development and housing needs that will address the City's annual entitlement of CDBG funding available from HUD to meet these needs.

All citizens and organizations are invited to attend the public hearing to comment orally or in writing on funding needs and priorities. Questions regarding the grant program are also encouraged. The City of Harrisonburg will make reasonable accommodations and services necessary for persons with disabilities. Requests for such request and availability. Persons requiring such accommodations/ services should contact the City at least three working days in advance of the meeting.

REQUEST FOR PROPOSALS - The City of Harrisonburg is requesting proposals from interested parties for the Community Development Block Grant Program. The City's CDBG Program is funded by an annual entitlement from HUD. The entitlement amount for FY 21-22 has not yet been announced by HUD, but will likely be approximately \$534,000. Projects must meet all local and federal eligibility requirements, and eligible projects must meet one of the following categories: 1) Elimination of Slum and Blight, or 3) Urgent Need. Furthermore, eligible projects must address at least one of the needs identified in the City's current Consolidated Plan. City needs in the past have included funding projects related to health care and dental services, housing, child care, transportation, sidewalks and pedestrian infrastructure, employment services and job training, and other community development projects. Specific needs for the disabled, parks & playgrounds, and more. Specific needs objectives, and eligibility requirements (including a listing of projects funded in previous years) are available on the City website or in the City Manager's Office.

All parties interested in applying for funding through this program are invited to submit an application to the City Manager's Office. For more information, please contact Kristin McCormick at kristin@harrisonburgva.gov, or 540-432-4929 with questions. Written comments may also be mailed to Kristin McCormick, CDBG Coordinator, 409 South Main Street, Harrisonburg, VA 22801.

Duplicate by *Kristin McCormick*

At 17.75 per inch, late. Cost \$452.63

01/11/2021

appeared in the DAILY NEWS-RECORD on the following dates:

Notary Registration Number: 7040502
My commission expires 06/30/2022
Pamela R Smith - Notary Public

Pamela R Smith

Subscribed and sworn to before me in the jurisdiction aforesaid this 12th day of January, 2021 by *Kristin McCormick*

STATE OF VIRGINIA
CITY/COUNTY OF ROCKINGHAM

DAILY NEWS-RECORD

Certificate of Publication
COMMUNITY DEVELOPMENT BLOCK GRANT
THIS IS TO CERTIFY that the attached advertisement of:
01/26 FUNDING PRIORITIES
PO#:
appeared in the DAILY NEWS-RECORD

Public Notice 1

CITY OF HARRISONBURG
2021 ACTION PLAN
COMMUNITY DEVELOPMENT BLOCK GRANT PROGRAM

PUBLIC HEARING/COMMENT NOTICE

The City of Harrisonburg will hold a public hearing on Tuesday, March 23, 2021, at 7:00 p.m. in the City Council Chambers, 409 South Main Street, Harrisonburg, VA 22801. The City Council is currently reviewing the 2021 Action Plan for the Community Development Block Grant (CDBG) Program. Citizen participation is essential to the City's involvement in the Federal Department of Housing & Urban Development's (HUD) CDBG Program. Citizen participation and comments on the Annual Action Plan will assist the City in the realization of these required documents.

The Action Plan serves as the planning document for addressing overall community development and housing needs that will utilize 2021-2022 HUD funding available to the City for 2021-2022.

Estimated proposed funding categories include:

• Housing	\$ 140,000
• Economic Development	\$ 208,172
• Program Administration	\$ 108,514

Final recommendations will be made to the council at the city council meeting on March 23, 2021. The City Council will review the proposed categories of activities and will result in the adoption of the 2021-2022 Action Plan.

All citizens and organizations are invited to attend the public hearings to comment orally or in writing on the Annual Action Plan. The City Council will make reasonable accommodations and services for citizens with disabilities. Public hearings will be held at the following locations during normal operational hours beginning on March 23, 2021:

- City Manager's Office, City Hall, 409 South Main Street, Harrisonburg
- Massanutten Regional Library, 174 South Main Street, Harrisonburg (pending opening due to COVID-19 pandemic)
- Harrisonburg City website: www.harrisonburgva.gov

Public comments regarding these documents will be accepted until 9 a.m. on April 26, 2021, the end of the 30-day public comment period.

The City Council is expected to act on the Annual Action Plan for FY 2021 on May 11, 2021, at the regularly scheduled Council meeting. Comments and suggestions for the Annual Action Plan for FY 2021 will be submitted to HUD for review and approval on or about May 15, 2021, and no later than August 14, 2021.

DUPLICATE BY *Thomas D. Coody*

At 17.75 per inch, line. Cost \$452.63

03/15/2021

on the following dates:

appeared in the DAILY NEWS-RECORD

Certificate of Publication

COMMUNITY DEVELOPMENT BLOCK GRANT

THIS IS TO CERTIFY that the attached

advertisement of:

03/23 2021 ACTION PLAN

PO#: _____

STATE OF VIRGINIA
 CITY/COUNTY OF ROCKINGHAM

Subscribed and sworn to before me in
 the jurisdiction aforesaid this
 15th day of March, 2021 by
Thomas D. Coody

Annika R. Smith
 Pamela R. Smith - Notary Public
 My commission expires 06/30/2022
 Notary Registration Number: 7040502

Public Notice 2

5. Summary of public comments

This could be a brief narrative summary or reference an attached document from the Citizen Participation section of the Con Plan.

Comments from the January Public Hearing and Public Comment Period:

Pamayotis "Poti" Giannakaouros, stated he has repeatedly stated the requirements needed for the city to qualify for CDBG funds, and that requirement includes our city be making progress against segregation. He stated we have routinely failed at this and hopes the new HUD administration will be more proactive into looking at the impact and taking action to help localities come into compliance. He stated that we are more segregated at the neighborhood level than the required annual reports suggest. He stated it was even more apparent due to the morbidity rate due to COVID 19. He stated we need to roll back exclusionary practices in land use, zoning, and ordinances. He stated these are easy to do. He stated that we claim we are fiscally conservative, yet we pay an entire set of staff, the enforcement staff in Planning and Zoning, to impose exclusionary practices. He stated in the midst of

our COVID crisis they acted on nearly 100 complaints of petty ordinances. He stated this type of activity alienates a specific participation of our residents. He stated Council should follow the examples put in place by leaders of other localities, and the very simple one would be to rescind the tall grass and weed ordinance. He spoke further on credibility, alienation, and trust and asked Council to do it for the health of our community.

No other comments were received.

Comments from the March Public Hearing and Public Comment Period:

No Comments were received at the March 23rd Public Hearing. The following comment was received by email during the public comment period:

Beth Bland, Director of Senior Services Harrisonburg, Rockingham County VPAS wrote, "VPAS has been so grateful for CDBG funding and especially this past year with the extra funding for COVID. The number of meals served and people served this past year both people served and meals served increased (36% and 11% respectfully) over the previous year. The increased needs of older city residents have been significant. Meal recipients have received hygiene bags, breakfast bags, produce boxes, emergency groceries, activity kits, nutrition drinks, and adult undergarments. VPAS has worked hard to respond to needs as they came up. In person services were stopped for the safety of those we serve but support was provided by telephone. Transportation to medical appointments was not interrupted. It is through the support of our community that VPAS was able to respond the way we did. When vaccines became available we called all our clients and offered assistance to get them registered. I am currently working to set up clinics in Harrisonburg and Rockingham County to get adults 65 years plus vaccinated in coordination with the health department. The support of the City through CDBG funds is critical. Older residents receiving meals also receive the support of all of VPAS services as needed. We are here for older community members to help them navigate aging and a pandemic. Thank you."

6. Summary of comments or views not accepted and the reasons for not accepting them

The City did not receive any comments on the plan that were not accepted.

7. Summary

The city of Harrisonburg looks forward to benefiting LMI individuals in the city during the 2021 grant period.

PR-05 Lead & Responsible Agencies – 91.200(b)

1. Agency/entity responsible for preparing/administering the Consolidated Plan

Describe the agency/entity responsible for preparing the Consolidated Plan and those responsible for administration of each grant program and funding source.

Agency Role	Name	Department/Agency
CDBG Administrator		City Manager's Office

Table 2 – Responsible Agencies

Narrative (optional)

The lead agency for the Consolidated Plan is the City of Harrisonburg City Manager's Office which administers the CDBG program. Several city departments are active stakeholders in community development projects and improvements, including Community Development, Economic Development, Public Transportation, Parks and Recreation, Public Utilities, and Public Works. In addition, Harrisonburg Redevelopment and Housing Authority (HRHA) will play a large role in providing and managing housing programs covered by this plan.

Consolidated Plan Public Contact Information

Kristin McCombe, CDBG Program Coordinator

City Manager's Office

409 South Main St Harrisonburg, VA 22801

AP-10 Consultation – 91.100, 91.200(b), 91.215(I)

1. Introduction

In 2016-2017 the City of Harrisonburg went through extensive consultation to prepare the Five Year Consolidated Plan. During that time, the city developed a coordinated outreach effort to maximize input from a large cross-section of stakeholders and to continue linking the AFH with the Consolidated Plan and subsequent Action Plans. Individuals who participated during the AFH planning process were afforded the opportunity to reflect and provide feedback on the final goals, milestones, and metrics included in the Consolidated Plan. Outreach initiatives included public meetings, published meeting notices, one-on-one and group interviews, group workshops, and two web-based surveys in both English and Spanish.

Many housing, social service agencies, and other organizations serving the Harrisonburg region were consulted during the development of this Consolidated Plan. They provided information and context that was invaluable to the planning process. Just like for all other CDBG-related activities, the City also strongly encouraged all known stakeholders to participate.

In addition to this, input was solicited both at the Public Hearing on 01/26/2021 and at the Application Training Session on 1/14/2021. This session was attended by many interested organizations in the city. [A sample of the agencies and individuals from whom the City regularly solicits feedback is in the Citizen Participation Appendix.](#)

Provide a concise summary of the jurisdiction’s activities to enhance coordination between public and assisted housing providers and private and governmental health, mental health and service agencies (91.215(I))

The city encouraged a high level of public communication and agency consultation when developing the Consolidated Plan to demonstrate its commitment to identifying priority needs and engaging the participation of citizens, public agencies, and nonprofit organizations in a positive and collaborative manner. A list of stakeholders and affordable housing providers was developed for the AFH process and included public agencies and private nonprofit organizations whose missions included the provision of affordable housing and human services to LMI households and persons. These stakeholders were invited to participate in group interviews held to develop the Con Plan.

The community participation process undertaken for the AHF was a collaborative effort between the City of Harrisonburg and Harrisonburg Redevelopment and Housing Authority (HRHA). The city and HRHA partnered with the Virginia Fair Housing Office (VFHO) to provide fair housing training to the community. The VFHO hosted a workshop during the AFH 45-day public comment period to help residents learn about their rights and responsibilities under the Virginia Fair Housing Law and to help the city and HRHA better understand some of the issues residents have personally experienced while

searching for, renting, or purchasing housing. Representatives from Blue Ridge Legal Services, Strength in Peers, Mercy House, First Step, Harrisonburg Parks and Recreation, the City Manager's Office, and HRHA were in attendance. Other Fair Housing trainings funded by CDBG were held in January 2018 and April 2019 to continue in these efforts. These trainings were each attended by over 50 individuals from local government and organizations. Additionally, the city conducts a fair housing training annually for all employees, board member, and elected officials that engage with the public on housing matters.

Describe coordination with the Continuum of Care and efforts to address the needs of homeless persons (particularly chronically homeless individuals and families, families with children, veterans, and unaccompanied youth) and persons at risk of homelessness.

The city participates in the Western Virginia Continuum of Care (CoC). Members of the CoC were consulted during the development of the AFH and the Con Plan to understand how to best address the needs of homeless persons and persons at risk of homelessness. Through its cooperation with the CoC, the City will seek to identify ways to enhance coordination among the assisted housing providers and governmental health, mental health, and service agencies.

The city continues to coordinate its housing efforts with HRHA, which is a key member of the CoC. Additionally, CDBG staff remains in contact with staff from organizations in the community who serve this population, such as Open Doors, the Salvation Army, Mercy House, and the Suitcase Clinic.

Describe consultation with the Continuum(s) of Care that serves the jurisdiction's area in determining how to allocate ESG funds, develop performance standards for and evaluate outcomes of projects and activities assisted by ESG funds, and develop funding, policies and procedures for the operation and administration of HMIS

Harrisonburg and HRHA staff will continue to work with the CoC board to undertake the establishment of performance measurements for homeless programs and close coordination with the city's Consolidated Plans. Members of the CoC provided valuable input during public outreach, plan drafting, and project selection process of the 2017-2021 Con Plan.Â

The city's Citizen Participation Plan allows for citizens, community agencies, and the local CoC the opportunity to provide input on the use of all funding. Notifications of the public hearings are published in Harrisonburg's newspaper of largest distribution, the Daily News-Record. Notices are also placed on the city's webpage and in the City Hall. Furthermore, information is made available to current and previous subrecipients.

The city does not receive ESG funds.

2. Describe Agencies, groups, organizations and others who participated in the process and describe the jurisdiction’s consultations with housing, social service agencies and other entities

Table 3 – Agencies, groups, organizations who participated

1	Agency/Group/Organization	The Arc of Harrisonburg-Rockingham
	Agency/Group/Organization Type	Services-Persons with Disabilities
	What section of the Plan was addressed by Consultation?	Non-Homeless Special Needs
	Briefly describe how the Agency/Group/Organization was consulted. What are the anticipated outcomes of the consultation or areas for improved coordination?	This organization was consulted through a training meeting and brought community needs to the attention of city staff.
2	Agency/Group/Organization	Open Doors
	Agency/Group/Organization Type	Services-homeless
	What section of the Plan was addressed by Consultation?	Homeless Needs - Chronically homeless
	Briefly describe how the Agency/Group/Organization was consulted. What are the anticipated outcomes of the consultation or areas for improved coordination?	This organization was consulted through a training meeting and brought community needs to the attention of city staff.
3	Agency/Group/Organization	VPAS
	Agency/Group/Organization Type	Services-Elderly Persons
	What section of the Plan was addressed by Consultation?	Non-Homeless Special Needs
	Briefly describe how the Agency/Group/Organization was consulted. What are the anticipated outcomes of the consultation or areas for improved coordination?	This organization was consulted through a training meeting and brought community needs to the attention of city staff.
4	Agency/Group/Organization	JMU IHHHS Suitcase Clinic
	Agency/Group/Organization Type	Services-homeless Services-Health
	What section of the Plan was addressed by Consultation?	Homeless Needs - Chronically homeless Homeless Needs - Families with children

	Briefly describe how the Agency/Group/Organization was consulted. What are the anticipated outcomes of the consultation or areas for improved coordination?	This organization was consulted through a training meeting and brought community needs to the attention of city staff.
5	Agency/Group/Organization	SALVATION ARMY
	Agency/Group/Organization Type	Services-homeless
	What section of the Plan was addressed by Consultation?	Homeless Needs - Chronically homeless Homeless Needs - Families with children
	Briefly describe how the Agency/Group/Organization was consulted. What are the anticipated outcomes of the consultation or areas for improved coordination?	This organization was consulted through a training meeting and brought community needs to the attention of city staff.
6	Agency/Group/Organization	HRHA
	Agency/Group/Organization Type	Housing PHA Services - Housing
	What section of the Plan was addressed by Consultation?	Public Housing Needs
	Briefly describe how the Agency/Group/Organization was consulted. What are the anticipated outcomes of the consultation or areas for improved coordination?	This organization was consulted through a training meeting and brought community needs to the attention of city staff.
7	Agency/Group/Organization	Our Community Place
	Agency/Group/Organization Type	Services - Housing Services-homeless
	What section of the Plan was addressed by Consultation?	Homeless Needs - Chronically homeless Homeless Needs - Families with children

	Briefly describe how the Agency/Group/Organization was consulted. What are the anticipated outcomes of the consultation or areas for improved coordination?	
8	Agency/Group/Organization	Community Services Board
	Agency/Group/Organization Type	Services-Children
	What section of the Plan was addressed by Consultation?	Non-Homeless Special Needs
	Briefly describe how the Agency/Group/Organization was consulted. What are the anticipated outcomes of the consultation or areas for improved coordination?	This organization was consulted through meetings and brought community needs to the attention of city staff.
9	Agency/Group/Organization	PLEASANT VIEW
	Agency/Group/Organization Type	Services-Persons with Disabilities
	What section of the Plan was addressed by Consultation?	Non-Homeless Special Needs
	Briefly describe how the Agency/Group/Organization was consulted. What are the anticipated outcomes of the consultation or areas for improved coordination?	This organization was consulted through a training meeting and brought community needs to the attention of city staff.
10	Agency/Group/Organization	Northeast Neighborhood Association
	Agency/Group/Organization Type	Civic Leaders Neighborhood Organization
	What section of the Plan was addressed by Consultation?	Neighborhood Improvement and Education
	Briefly describe how the Agency/Group/Organization was consulted. What are the anticipated outcomes of the consultation or areas for improved coordination?	This organization was consulted through a training meeting and brought community needs to the attention of city staff.
11	Agency/Group/Organization	NEWBRIDGES
	Agency/Group/Organization Type	Services-Education

	What section of the Plan was addressed by Consultation?	Non-Homeless Special Needs
	Briefly describe how the Agency/Group/Organization was consulted. What are the anticipated outcomes of the consultation or areas for improved coordination?	This organization was consulted through a training meeting and brought community needs to the attention of city staff.
12	Agency/Group/Organization	Blue Ridge CASA
	Agency/Group/Organization Type	Services-Children Services-Victims of Domestic Violence Services - Victims
	What section of the Plan was addressed by Consultation?	Non-Homeless Special Needs
	Briefly describe how the Agency/Group/Organization was consulted. What are the anticipated outcomes of the consultation or areas for improved coordination?	This organization was consulted through a training meeting and brought community needs to the attention of city staff.
13	Agency/Group/Organization	WAY TO GO
	Agency/Group/Organization Type	Services-Employment
	What section of the Plan was addressed by Consultation?	Non-Homeless Special Needs
	Briefly describe how the Agency/Group/Organization was consulted. What are the anticipated outcomes of the consultation or areas for improved coordination?	This organization was consulted through a training meeting and brought community needs to the attention of city staff.
14	Agency/Group/Organization	Friendship Industries
	Agency/Group/Organization Type	Services-Persons with Disabilities
	What section of the Plan was addressed by Consultation?	Non-Homeless Special Needs
	Briefly describe how the Agency/Group/Organization was consulted. What are the anticipated outcomes of the consultation or areas for improved coordination?	This organization was consulted through a training meeting and brought community needs to the attention of city staff.

Identify any Agency Types not consulted and provide rationale for not consulting

All entities were considered for consultation.

Other local/regional/state/federal planning efforts considered when preparing the Plan

Name of Plan	Lead Organization	How do the goals of your Strategic Plan overlap with the goals of each plan?
Continuum of Care	HRHA	The efforts to reach homeless individuals in Harrisonburg correlate with this plan.

Table 4 – Other local / regional / federal planning efforts

Narrative (optional)

AP-12 Participation – 91.105, 91.200(c)

1. Summary of citizen participation process/Efforts made to broaden citizen participation Summarize citizen participation process and how it impacted goal-setting

Public hearings were held on January 26, 2021, and March 23, 2021 to solicit input from the public. Both hearings were advertised in the Daily News-Record and on the City's website.

On January 14, 2021, CDBG staff held a training session for prospective CDBG applicants. During that meeting, participants were given an opportunity to learn more about the CDBG program, and CDBG staff heard community input regarding the needs of organizations in attendance. Many meetings and phone calls followed this training. Staff was able to gain insight into the work these organizations are doing, and the needs they see in the city.

Citizen Participation Outreach

Sort Order	Mode of Outreach	Target of Outreach	Summary of response/attendance	Summary of comments received	Summary of comments not accepted and reasons	URL (If applicable)
1	Public Meeting	Non-targeted/broad community	The meetings occurred during a period of social distancing related to the COVID-19 pandemic. The meetings did not allow for in person citizen attendance, but were broadcast live on public access TV, and through streaming internet. Live comments were accommodated.	Comments were received and detailed earlier in this plan.		

Table 5 – Citizen Participation Outreach

Expected Resources

AP-15 Expected Resources – 91.220(c)(1,2)

Introduction

Harrisonburg receives only CDBG funds for housing construction, rehabilitation initiatives, public services, economic development, and other eligible activities. These funding sources are expected to be available over the next five years.

Anticipated Resources

Program	Source of Funds	Uses of Funds	Expected Amount Available Year 1				Expected Amount Available Remainder of ConPlan \$	Narrative Description
			Annual Allocation: \$	Program Income: \$	Prior Year Resources: \$	Total: \$		
CDBG	public - federal	Acquisition Admin and Planning Economic Development Housing Public Improvements Public Services	532,571	0	0	532,571	0	This is the last year of the five year plan.

Table 6 - Expected Resources – Priority Table

Explain how federal funds will leverage those additional resources (private, state and local funds), including a description of how

matching requirements will be satisfied

Over the next year, Harrisonburg will attempt to leverage its CDBG allocation with federal and other public resources, as well as private sector funding sources, to address the City's housing and community development needs. The City will continue to partner with other public agencies and non-profit organizations, when feasible, to leverage resources and maximize outcomes in providing the housing and supportive services needs of the community.

One ongoing example of cooperation and mutual resource leveraging is the City's allocation of its CDBG funds for loan debt service reduction incurred for the rehabilitation of 40 units of affordable housing at Harrison Heights, a Section 8 project-based development managed by Harrisonburg Redevelopment and Housing Authority (HRHA). This allocation has continued annually during the FY2017-2021 planning cycle.

Another very important local public resource is the City of Harrisonburg's General Fund. Each year, the City provides general funds to support organizations that provide housing and/or supportive services to area residents, including LMI households.

If appropriate, describe publically owned land or property located within the jurisdiction that may be used to address the needs identified in the plan

Harrisonburg does not anticipate that any publicly owned land or property will be used to address the needs identified in the Five-Year Consolidated Plan.

Discussion

Annual Goals and Objectives

AP-20 Annual Goals and Objectives

Goals Summary Information

Sort Order	Goal Name	Start Year	End Year	Category	Geographic Area	Needs Addressed	Funding	Goal Outcome Indicator
1	AFH: Improve access to and quality of housing	2017	2021	Affordable Housing Public Housing	Citywide	AFH FACTOR: Affordable Housing	CDBG: \$140,000	Rental units rehabilitated: 40 Household Housing Unit
2	Provide public services	2017	2021	Homeless Non-Homeless Special Needs	Citywide	Public Services Housing/services for the Homeless	CDBG: \$79,885	Public service activities other than Low/Moderate Income Housing Benefit: 445 Persons Assisted
3	Improve public facilities and infrastructure	2017	2021	Non-Housing Community Development		Public Facilities and Infrastructure	CDBG: \$206,172	Public Facility or Infrastructure Activities other than Low/Moderate Income Housing Benefit: 6195 Persons Assisted
4	AFH: Admin, training, investigation & enforcement	2017	2021	Administration	Citywide	AFH FACTOR: Fair Housing Education and Enforcement Planning and Administration	CDBG: \$106,514	Other: 1 Other

Table 7 – Goals Summary

Goal Descriptions

1	Goal Name	AFH: Improve access to and quality of housing
	Goal Description	
2	Goal Name	Provide public services
	Goal Description	
3	Goal Name	Improve public facilities and infrastructure
	Goal Description	
4	Goal Name	AFH: Admin, training, investigation & enforcement
	Goal Description	

Projects

AP-35 Projects – 91.220(d)

Introduction

The following project information for FY 2021 provides a comprehensive overview of CDBG activities.

Projects

#	Project Name
1	Sidewalks on Commerce Dr. and Washington St.
2	Ralph Sampson Park ADA Improvements
3	CASA Child Advocacy Program
4	VPAS Meals on Wheels
5	The Arc SpArc Employment Prep and Virtual Day Support Enhancement and Expansion
6	JMU IIHHS Suitcase Clinic
7	Administration
8	HRHA Harrison Heights

Table 8 - Project Information

Describe the reasons for allocation priorities and any obstacles to addressing underserved needs

AP-38 Project Summary
Project Summary Information

1	Project Name	Sidewalks on Commerce Dr. and Washington St.
	Target Area	
	Goals Supported	Improve public facilities and infrastructure
	Needs Addressed	Public Facilities and Infrastructure
	Funding	CDBG: \$143,172
	Description	Construct sidewalks on the South and West Side of Commerce Drive to fill the gap between N. Main St. and Commerce Village. A sidewalk will also be installed on the north side of E. Washington St. between Commerce Drive and the existing sidewalk at Simms Ave. Curb cuts, and ADA compliance activities will also be achieved in these areas.
	Target Date	6/30/2022
	Estimate the number and type of families that will benefit from the proposed activities	3275 individuals in 101.1, 55.7% of whom are LMI
	Location Description	Construct sidewalks on the South and West Side of Commerce Drive to fill the gap between N. Main St. and Commerce Village. A sidewalk will also be installed on the north side of E. Washington St. between Commerce Drive and the existing sidewalk at Simms Ave. Curb cuts, and ADA compliance activities will also be achieved in these areas.
Planned Activities	Construct sidewalks on the South and West Side of Commerce Drive to fill the gap between N. Main St. and Commerce Village. A sidewalk will also be installed on the north side of E. Washington St. between Commerce Drive and the existing sidewalk at Simms Ave. Curb cuts, and ADA compliance activities will also be achieved in these areas.	
2	Project Name	Ralph Sampson Park ADA Improvements
	Target Area	
	Goals Supported	Improve public facilities and infrastructure
	Needs Addressed	Public Facilities and Infrastructure
	Funding	CDBG: \$63,000
	Description	Construction of ADA sidewalks and ADA improvements at Ralph Sampson Park
	Target Date	6/30/2022

	Estimate the number and type of families that will benefit from the proposed activities	101.3 is 69.1%LMI with 990 individuals.
	Location Description	Construction of ADA sidewalks and ADA improvements at Ralph Sampson Park in Harrisonburg's Northeast Neighborhood.
	Planned Activities	Construction of ADA sidewalks and ADA improvements at Ralph Sampson Park
3	Project Name	CASA Child Advocacy Program
	Target Area	Citywide
	Goals Supported	Provide public services
	Needs Addressed	Public Services
	Funding	CDBG: \$11,412
	Description	Funds will be used to pay for a child advocacy manager position.
	Target Date	6/30/2022
	Estimate the number and type of families that will benefit from the proposed activities	50 children who are in abusive situations.
	Location Description	Citywide
	Planned Activities	Funds will be used to pay for a child advocacy manager position.
4	Project Name	VPAS Meals on Wheels
	Target Area	Citywide
	Goals Supported	Provide public services
	Needs Addressed	Public Services
	Funding	CDBG: \$20,000
	Description	Funding will be used to pay for the home delivery of meals to residents over age 62.
	Target Date	6/30/2022
	Estimate the number and type of families that will benefit from the proposed activities	36 Elderly LMI individuals will benefit from the home delivery of meals.

	Location Description	Citywide
	Planned Activities	Home delivery of meals
5	Project Name	The Arc SpArc Employment Prep and Virtual Day Support Enhancement and Expansion
	Target Area	Citywide
	Goals Supported	Provide public services
	Needs Addressed	Public Services AFH FACTOR: Transportation and Access
	Funding	CDBG: \$17,473
	Description	Funding will be used for the downpayment on a van, vehicle costs, and technology for the day support program.
	Target Date	6/30/2022
	Estimate the number and type of families that will benefit from the proposed activities	59 adults with developmental disabilities will be served.
	Location Description	Citywide
	Planned Activities	20% local match on a minivan and technology for consumers.
6	Project Name	JMU IHHHS Suitcase Clinic
	Target Area	Citywide
	Goals Supported	Provide public services
	Needs Addressed	Public Services Housing/services for the Homeless
	Funding	CDBG: \$31,000
	Description	CDBG will pay for durable and disposable medical goods, dental, prescriptions, mental health services, and other medical expenses for LMI residents.
	Target Date	6/30/2022
	Estimate the number and type of families that will benefit from the proposed activities	300 individuals experiencing homelessness
	Location Description	city-wide

	Planned Activities	Funds will be used to provide medical goods, prescriptions, telehealth services, and dental services.
7	Project Name	Administration
	Target Area	Citywide
	Goals Supported	AFH: Admin, training, investigation & enforcement
	Needs Addressed	Planning and Administration
	Funding	CDBG: \$106,514
	Description	General CDBG administration and planning costs
	Target Date	6/30/2022
	Estimate the number and type of families that will benefit from the proposed activities	
	Location Description	
	Planned Activities	General CDBG administration
8	Project Name	HRHA Harrison Heights
	Target Area	
	Goals Supported	AFH: Improve access to and quality of housing
	Needs Addressed	AFH FACTOR: Affordable Housing
	Funding	CDBG: \$140,000
	Description	Continuing debt servicing on the Harrison Heights renovation.
	Target Date	6/30/2022
	Estimate the number and type of families that will benefit from the proposed activities	40 LMI families
	Location Description	Harrison Heights
	Planned Activities	Debt servicing

AP-50 Geographic Distribution – 91.220(f)

Description of the geographic areas of the entitlement (including areas of low-income and minority concentration) where assistance will be directed

The City of Harrisonburg is using \$186,399 of its FY 2021 CDBG funds for activities and programs that will provide a benefit to the entire City, which includes all areas of concentration of low/moderate income residents and minority populations.

26% of the funds will pay for the debt service incurred by HRHA for housing rehabilitation of subsidized housing in census block group 101.3, which is 69% LMI and has a concentration of Hispanic and Black populations.

12% of the funds will pay for accessibility updates at Ralph Sampson Park, which serves census blocks 101.1, 101.2 and 101.3, which accumulatively are 61% LMI.

27% of the funds will pay for a sidewalk on Commerce Dr. and Washington St., which serves block 101.1 and is 56% LMI.

Geographic Distribution

Target Area	Percentage of Funds
Citywide	100

Table 9 - Geographic Distribution

Rationale for the priorities for allocating investments geographically

Harrisonburg does not allocate funds by target areas. Rather, the City allocates funds based upon the priorities that have been identified by citizens participating in the public input process and through the regular planning contacts made with elected officials and staff. The City will use CDBG funds throughout the jurisdiction to serve low and moderate-income persons.

Discussion

Affordable Housing

AP-55 Affordable Housing – 91.220(g)

Introduction

The City will use its federal funds to provide affordable housing by continuing its \$140,000 allocation of CDBG funds for payment of debt service incurred for the rehabilitation of units at the Harrison Heights project-based development. The 40 units supported through this project are not new units created during this fiscal year, but are included in the following tabulations nonetheless.

The HRHA first time homebuyers closing cost assistance program will also continue to spend down its funding from previous grant year allocations. This is a significant area in which CDBG funds are used to enable people to buy homes who otherwise may not be able.

The special needs population will be served through grants to local service providers. The homeless population will be served through assistance grants to local service providers. The following estimates have been based on the information in SP-45.

One Year Goals for the Number of Households to be Supported	
Homeless	300
Non-Homeless	175
Special-Needs	59
Total	534

Table 10 - One Year Goals for Affordable Housing by Support Requirement

One Year Goals for the Number of Households Supported Through	
Rental Assistance	0
The Production of New Units	0
Rehab of Existing Units	40
Acquisition of Existing Units	0
Total	40

Table 11 - One Year Goals for Affordable Housing by Support Type

Discussion

AP-60 Public Housing – 91.220(h)

Introduction

Harrisonburg Redevelopment and Housing Authority's (HRHA) mission is "to promote adequate and affordable housing economic opportunity and a suitable living environment free from discrimination; and to foster redevelopment of blighted areas to ensure the economic, social and housing vitality of our community."

Actions planned during the next year to address the needs to public housing

As of 2009, HRHA has converted its public housing units into project-based Section 8 units. HRHA currently owns and manages a total of 250 residential units including one affordable apartment building for seniors, a new apartment complex for homeless individuals, 129 townhomes for rent, and two small vacant sites.

For FY 2017-2021, the City will continue the commitment of funds made in 2006 for the renovation of Harrison Heights.

Actions to encourage public housing residents to become more involved in management and participate in homeownership

All HRHA tenants who are not elderly or disabled participate in a 5-year family self-sufficiency program designed to transition them out of HRHA managed units and into private sector housing. Those residents that do not graduate receive a Housing Choice Voucher (HCV). Through either outcome, HRHA residents are encouraged to more fully integrate into the community. The HRHA first time homebuyers closing cost assistance program will also continue to spend down its funding from previous grant year allocations. This is a significant area in which CDBG funds are used to enable people to buy homes who otherwise may not be able.

If the PHA is designated as troubled, describe the manner in which financial assistance will be provided or other assistance

HRHA is not designated as troubled.

Discussion

AP-65 Homeless and Other Special Needs Activities – 91.220(i)

Introduction

As a participant in the Western Virginia Continuum of Care (CoC), the City is a partner in addressing homelessness and the priority needs of homeless individuals and families, including homeless subpopulations.

Describe the jurisdictions one-year goals and actions for reducing and ending homelessness including

Reaching out to homeless persons (especially unsheltered persons) and assessing their individual needs

Centralized Housing Intake (CHI) for the City of Harrisonburg, City of Winchester, and counties of Rockingham, Clarke, Frederick, Shenandoah, Warren, and Page offers a central point of entry for households experiencing homelessness or at-risk of homelessness. During an initial phone call, a housing counselor asks questions that will help determine eligibility for services with local agencies.

Each January, the CoC conducts a Point-in-Time (PIT) count of the City's sheltered and unsheltered homeless to ascertain the number and characteristics of the homeless population and to assess their needs. Harrisonburg's continued participation in the PIT study will give the City the ability to collect information to be used in setting priorities, written standards, and performance measures for the area.

Addressing the emergency shelter and transitional housing needs of homeless persons

During FY 2021, the City's federal CDBG funds will support the following shelter and transitional housing program:

- IIHHS Suitcase Clinic

Helping homeless persons (especially chronically homeless individuals and families, families with children, veterans and their families, and unaccompanied youth) make the transition to permanent housing and independent living, including shortening the period of time that individuals and families experience homelessness, facilitating access for homeless individuals and families to affordable housing units, and preventing individuals and families who were recently homeless from becoming homeless again

The City will maintain coordination and collaboration with local non-profit agencies serving the homeless population. The City will continue will use its entitlement grant funds to assist non-profit organizations that serve homeless individuals and families in Harrisonburg and to support the CoC

and assist in coordinating homeless resources throughout the City.

During FY 2021, the City's federal funds support the following affordable housing program:

- HRHA - Harrison Heights Renovation

Helping low-income individuals and families avoid becoming homeless, especially extremely low-income individuals and families and those who are: being discharged from publicly funded institutions and systems of care (such as health care facilities, mental health facilities, foster care and other youth facilities, and corrections programs and institutions); or, receiving assistance from public or private agencies that address housing, health, social services, employment, education, or youth needs.

Discussion

The City recognizes a need for neighborhood-based homelessness prevention programs, such as crisis response and stabilization, street outreach, housing search and placement specialists, and increased employment opportunities that provide temporary rental assistance and other services.

During FY 2021, the City's federal funds support the following supportive service programs:

- VPAS - Meals on Wheels
- JMU IIHHS - Suitcase Clinic
- The Arc - Day Program
- CASA

AP-75 Barriers to affordable housing – 91.220(j)

Introduction:

The City's housing market presents significant impediments to the development of an adequate supply of affordable housing for low- to moderate-income people – high competition for entry-level employment opportunities, rising construction and land costs, a rental market driven by student housing, and more. In addition, there are a number of public policy barriers that affordable housing advocates and other stakeholders articulated during the public engagement process, including:

- The City's current zoning ordinance limits the opportunity for both denser single-family and multi-family units
- The legal and administrative complexities of operating a City service in Rockingham County impedes the extension of transit outside the City
- The lack of "source of income" protection allows some landlords to discriminate against Housing Choice Voucher holders
- Some homeless individuals are unable to meet the documentation requirements for social services. This can trap them in an endless loop of agency referrals
- Stricter development standards (e.g. sidewalks and lighting, pedestrian and biking facilities, parking, etc.) have increased the costs of affordable housing development
- The environmental review process required to use CDBG funds can make modifications to single family homes (such as to increase accessibility) not cost effective

Other barriers identified over the course of the outreach for the development of this Consolidated Plan, include:

- Language barriers, especially for refugees
- Lack of assistance available for elderly and LMI residents for major home repairs (foundation, roof, septic, HVAC, etc.) and emergency home repairs that would allow them stay in their homes
- Lack of knowledge of fair housing laws by local landlords

The joint Assessment of Fair Housing completed by the City and Harrisonburg Redevelopment and Housing Authority identified factors that contribute to fair housing issues in the City. The following factors identified in the AFH related specifically to housing affordability and public policies:

- Lack of private investments in specific neighborhoods: For the most part, new private, multi-family development in the City focuses on housing for JMU students. This means that some neighborhoods, particularly those close to JMU, and other amenities sought by students, experience a lot of private investment while others do not.
- The availability, type, frequency, and reliability of public transportation: According to local stakeholders, Harrisonburg's transit system does not provide access to employment centers or

certain critical community amenities such as the central post office in the City's southern area or the poultry processing facilities in the County. The Harrisonburg Department of Public Transportation's decision-making ability regarding hours and coverage are limited and tied heavily to the needs of the University, which are frequently mismatched with those of the protected classes in the community.

- Community opposition: HRHA faced vocal community opposition during the planning phase of a new project-based development. This opposition caused HRHA to find an alternate location for the project, which is now called Commerce Village and serves homeless people with mental and physical disabilities. The fact that strong community opposition, although uncommon to this degree in Harrisonburg, can derail an affordable housing project makes addressing this factor moderately urgent.

Actions it planned to remove or ameliorate the negative effects of public policies that serve as barriers to affordable housing such as land use controls, tax policies affecting land, zoning ordinances, building codes, fees and charges, growth limitations, and policies affecting the return on residential investment

The following actions identified in the AFH are intended to reduce the barriers to affordable housing related specifically to public policies:

- Continue to maintain a list of local publicly supported developments with expiring subsidies to identify partners and potential sources of funding for preservation.
- Work with City planning staff to institute an evaluation of the impact on fair housing choice for every residential development proposal. Restructure existing incentives to encourage proposals that increase the supply of affordable housing in high opportunity areas and/or outside of "concentration areas."
- Within the next five-year planning cycle, create a framework for providing down payment assistance through CDBG and/or HRHA for qualified first time homebuyers.
- Within one year, conduct the four-factor analysis to determine the extent to which document translation is needed. Prepare a Language Access Plan if it is determined to be necessary.
- Annually train City and HRHA staff to refer callers about fair housing to the designated staff person. In addition, train all staff that interact with the public in techniques to communicate with those with language and/or cultural barriers.
- Hold an annual fair housing training for elected officials, appointed boards, and department staff.

Discussion:

During 2020 the city engaged a consultant to produce a housing study for the city. This study is currently being analyzed by city staff to determine the best steps forward for providing more affordable housing options for Harrisonburg residents.

AP-85 Other Actions – 91.220(k)

Introduction:

The following information illustrates other actions that Harrisonburg will take to address its priority needs.

Actions planned to address obstacles to meeting underserved needs

The primary impediment to the City's ability to meet underserved needs is the limited amount of funding to address identified priorities. The City will continue to seek public and private resources to leverage its entitlement funds in assisting with implementation of policies and programs

Actions planned to foster and maintain affordable housing

The City will continue to support its goals of maintaining and expanding affordable housing. In FY 2021 the City will continue its \$140,000 allocation of CDBG funds for payment of debt service incurred for the rehabilitation of units at the Harrison Heights project-based Section 8 development. Additionally, the city will continue to work with the HRHA to use its 2018 and 2020 allocation for Down Payment Assistance, totaling \$50,000.

Actions planned to reduce lead-based paint hazards

The City will work with other parties to achieve cost effective methods for controlling these hazards through the following:

- As part of its code enforcement efforts, Harrisonburg's building code department will continue to educate City residents about lead paint hazards.
- Properties will be made lead safe during renovation of older residential units.
- Harrisonburg will continue to demolish pre-1978 nuisance housing, which often contains lead-based paint.
- The City will continue to monitor Virginia Department of Health reports regarding Harrisonburg children with elevated blood lead levels.
- The City may apply for a grant to combat lead-based paint hazards via public education, building code department staff training, and residential rehabilitation that controls or eliminates lead-based paint hazards.

Actions planned to reduce the number of poverty-level families

The City will collaborate with human service, social service, and economic development agencies and organizations to facilitate their efforts and maximize their resources to provide quality services to low-

income residents to help them improve their incomes.

Actions planned to develop institutional structure

Although the City feels that the existing institutional structure is sufficient for carrying out activities to address identified community development needs, the City Manager's Office plans to continue to strengthen its working relationships with local social service agencies. Public and non-profit agencies that are critical to the institutional structure must work cooperatively, and agency staff have the ability and expertise to deliver services efficiently and effectively, often with years of expertise in their respective fields.

Actions planned to enhance coordination between public and private housing and social service agencies

The City plans to improve coordination among its partners to promote a broadly shared understanding of community needs, collaborative and complementary approaches to addressing needs, and responsiveness to changes in conditions.

The City will collaborate with numerous governmental entities to carry out the goals and objectives of Harrisonburg housing, homeless services, and community development activities. Implementation partners will include the Commonwealth of Virginia; regional bodies such as the Central Shenandoah Planning District Commission; the Harrisonburg Rockingham Metropolitan Planning Organization; Rockingham County; the Western Virginia Continuum of Care (CoC); Harrisonburg Redevelopment and Housing Authority; and various City departments. Cooperation and coordination among these entities will be achieved through both fixed meeting schedules and as-needed consultation and communication.

The City anticipates continuing its coordination of human service funding with other social service agencies and charitable organizations to better target the limited amount of human service dollars available in the community. The City will also continue to coordinate its housing efforts with the Harrisonburg Redevelopment and Housing Authority (HRHA).

Discussion:

Program Specific Requirements

AP-90 Program Specific Requirements – 91.220(I)(1,2,4)

Introduction:

Community Development Block Grant Program (CDBG) Reference 24 CFR 91.220(I)(1)

Projects planned with all CDBG funds expected to be available during the year are identified in the Projects Table. The following identifies program income that is available for use that is included in projects to be carried out.

1. The total amount of program income that will have been received before the start of the next program year and that has not yet been reprogrammed	0
2. The amount of proceeds from section 108 loan guarantees that will be used during the year to address the priority needs and specific objectives identified in the grantee's strategic plan.	0
3. The amount of surplus funds from urban renewal settlements	0
4. The amount of any grant funds returned to the line of credit for which the planned use has not been included in a prior statement or plan	0
5. The amount of income from float-funded activities	0
Total Program Income:	0

Other CDBG Requirements

1. The amount of urgent need activities	0
2. The estimated percentage of CDBG funds that will be used for activities that benefit persons of low and moderate income. Overall Benefit - A consecutive period of one, two or three years may be used to determine that a minimum overall benefit of 70% of CDBG funds is used to benefit persons of low and moderate income. Specify the years covered that include this Annual Action Plan.	100.00%

Attachments

Grantee SF-424's and Certification(s)

OMB Number: 4040-0004
Expiration Date: 12/31/2022

Application for Federal Assistance SF-424		
* 1. Type of Submission: <input type="checkbox"/> Preapplication <input checked="" type="checkbox"/> Application <input type="checkbox"/> Changed/Corrected Application	* 2. Type of Application: <input checked="" type="checkbox"/> New <input type="checkbox"/> Continuation <input type="checkbox"/> Revision	* If Revision, select appropriate letter(s): _____ * Other (Specify): _____
* 3. Date Received: 12/15/2021	4. Applicant Identifier: _____	
5a. Federal Entity Identifier: 54-6001343	5b. Federal Award Identifier: 54-6001343	
State Use Only:		
6. Date Received by State: _____	7. State Application Identifier: _____	
B. APPLICANT INFORMATION:		
* a. Legal Name: City of Harrisonburg, VA		
* b. Employer/Taxpayer Identification Number (EIN/TIN): 54-6001343	* c. Organizational DUNS: 0704236940000	
d. Address:		
* Street1: 108 S. Main St.	Street2: _____	
* City: Harrisonburg	County/Parish: _____	
* State: VA; virginia	Province: _____	
* Country: USA; UNITED STATES	* Zip / Postal Code: 22801-3606	
e. Organizational Unit:		
Department Name: City Manager's Office	Division Name: CDBG	
f. Name and contact information of person to be contacted on matters involving this application:		
Prefix: Mrs.	* First Name: Kristin	
Middle Name: _____	* Last Name: McDonhe	
Suffix: _____	Title: CDBG Coordinator	
Organizational Affiliation: City of Harrisonburg, VA		
* Telephone Number: 540-432-8926	* Fax Number: _____	
* Email: kristian@harrisonburgva.gov		

Application for Federal Assistance SF-424	
* 9. Type of Applicant 1: Select Applicant Type: <input type="text" value="C: City or Township Government"/>	
Type of Applicant 2: Select Applicant Type: <input type="text"/>	
Type of Applicant 3: Select Applicant Type: <input type="text"/>	
* Other (specify): <input type="text"/>	
* 10. Name of Federal Agency: <input type="text" value="Housing and Urban Development (CDBG)"/>	
11. Catalog of Federal Domestic Assistance Number: <input type="text" value="14-218"/>	
CFDA Title: <input type="text" value="Community Development Block Grant"/>	
* 12. Funding Opportunity Number: <input type="text" value="B-21-MC-51-0028"/>	
* Title: <input type="text" value="Community Development Block Grants for Entitlement Communities"/>	
13. Competition Identification Number: <input type="text"/>	
Title: <input type="text"/>	
14. Areas Affected by Project (Cities, Counties, States, etc.): <input type="text"/> <input type="button" value="Add Attachment"/> <input type="button" value="Delete Attachment"/> <input type="button" value="View Attachment"/>	
* 15. Descriptive Title of Applicant's Project: <input type="text" value="FY2021 CDBG Entitlement Funds. These funds are provided to various city departments, local non-profits, the local housing authority, and other local organizations and recipients."/>	
Attach supporting documents as specified in agency instructions. <input type="button" value="Add Attachments"/> <input type="button" value="Delete Attachments"/> <input type="button" value="View Attachments"/>	

Application for Federal Assistance SF-424	
16. Congressional Districts Of:	
* a. Applicant: <input type="text" value="6th"/>	* b. Program/Project: <input type="text" value="6th"/>
Attach an additional list of Program/Project Congressional Districts if needed.	
<input type="text"/> <input type="button" value="Add Attachment"/> <input type="button" value="Delete Attachment"/> <input type="button" value="View Attachment"/>	
17. Proposed Project:	
* a. Start Date: <input type="text" value="7/01/2021"/>	* b. End Date: <input type="text" value="6/30/2022"/>
18. Estimated Funding (\$):	
* a. Federal	<input type="text" value="\$532,572"/>
* b. Applicant	<input type="text"/>
* c. State	<input type="text"/>
* d. Local	<input type="text"/>
* e. Other	<input type="text"/>
* f. Program Income	<input type="text"/>
* g. TOTAL	<input type="text" value="\$532,572"/>
* 19. Is Application Subject to Review By State Under Executive Order 12372 Process?	
<input type="checkbox"/> a. This application was made available to the State under the Executive Order 12372 Process for review on <input type="text"/> . <input type="checkbox"/> b. Program is subject to E.O. 12372 but has not been selected by the State for review. <input checked="" type="checkbox"/> c. Program is not covered by E.O. 12372.	
* 20. Is the Applicant Delinquent On Any Federal Debt? (If "Yes," provide explanation in attachment.)	
<input type="checkbox"/> Yes <input checked="" type="checkbox"/> No <input type="text"/> <input type="button" value="Add Attachment"/> <input type="button" value="Delete Attachment"/> <input type="button" value="View Attachment"/>	
21. *By signing this application, I certify (1) to the statements contained in the list of certifications** and (2) that the statements herein are true, complete and accurate to the best of my knowledge. I also provide the required assurances** and agree to comply with any resulting terms if I accept an award. I am aware that any false, fictitious, or fraudulent statements or claims may subject me to criminal, civil, or administrative penalties. (U.S. Code, Title 218, Section 1001)	
<input checked="" type="checkbox"/> ** I AGREE <small>** The list of certifications and assurances, or an Internet site where you may obtain this list, is contained in the announcement or agency specific instructions.</small>	
Authorized Representative:	
Prefix: <input type="text" value="Mr."/>	* First Name: <input type="text" value="Eric"/>
Middle Name: <input type="text" value="D."/>	
* Last Name: <input type="text" value="Campbell"/>	
Suffix: <input type="text"/>	
* Title: <input type="text" value="City Manager"/>	
* Telephone Number: <input type="text" value="540-432-7702"/>	Fax Number: <input type="text"/>
* Email: <input type="text" value="eric.campbell@washingtonburgva.gov"/>	
* Signature of Authorized Representative: 	* Date Signed: <input type="text" value="05/13/2021"/>

CERTIFICATIONS

In accordance with the applicable statutes and the regulations governing the consolidated plan regulations, the jurisdiction certifies that:

Affirmatively Further Fair Housing --The jurisdiction will affirmatively further fair housing.

Uniform Relocation Act and Anti-displacement and Relocation Plan -- It will comply with the acquisition and relocation requirements of the Uniform Relocation Assistance and Real Property Acquisition Policies Act of 1970, as amended, (42 U.S.C. 4601-4655) and implementing regulations at 49 CFR Part 24. It has in effect and is following a residential anti-displacement and relocation assistance plan required under 24 CFR Part 42 in connection with any activity assisted with funding under the Community Development Block Grant or HOME programs.

Anti-Lobbying --To the best of the jurisdiction's knowledge and belief:

1. No Federal appropriated funds have been paid or will be paid, by or on behalf of it, to any person for influencing or attempting to influence an officer or employee of any agency, a Member of Congress, an officer or employee of Congress, or an employee of a Member of Congress in connection with the awarding of any Federal contract, the making of any Federal grant, the making of any Federal loan, the entering into of any cooperative agreement, and the extension, continuation, renewal, amendment, or modification of any Federal contract, grant, loan, or cooperative agreement;
2. If any funds other than Federal appropriated funds have been paid or will be paid to any person for influencing or attempting to influence an officer or employee of any agency, a Member of Congress, an officer or employee of Congress, or an employee of a Member of Congress in connection with this Federal contract, grant, loan, or cooperative agreement, it will complete and submit Standard Form-L.L.L., "Disclosure Form to Report Lobbying," in accordance with its instructions; and
3. It will require that the language of paragraph 1 and 2 of this anti-lobbying certification be included in the award documents for all subawards at all tiers (including subcontracts, subgrants, and contracts under grants, loans, and cooperative agreements) and that all subrecipients shall certify and disclose accordingly.

Authority of Jurisdiction --The consolidated plan is authorized under State and local law (as applicable) and the jurisdiction possesses the legal authority to carry out the programs for which it is seeking funding, in accordance with applicable HUD regulations.

Consistency with plan --The housing activities to be undertaken with Community Development Block Grant, HOME, Emergency Solutions Grant, and Housing Opportunities for Persons With AIDS funds are consistent with the strategic plan in the jurisdiction's consolidated plan.

Section 3 -- It will comply with section 3 of the Housing and Urban Development Act of 1968 (12 U.S.C. 1701u) and implementing regulations at 24 CFR Part 135.

➔ 
Signature of Authorized Official

05/13/2021
Date

City Manager _____
Title

Specific Community Development Block Grant Certifications

The Entitlement Community certifies that:

Citizen Participation -- It is in full compliance and following a detailed citizen participation plan that satisfies the requirements of 24 CFR 91.105.

Community Development Plan -- Its consolidated plan identifies community development and housing needs and specifies both short-term and long-term community development objectives that have been developed in accordance with the primary objective of the CDBG program (i.e., the development of viable urban communities, by providing decent housing and expanding economic opportunities, primarily for persons of low and moderate income) and requirements of 24 CFR Parts 91 and 570.

Following a Plan -- It is following a current consolidated plan that has been approved by IIUD.

Use of Funds -- It has complied with the following criteria:

1. **Maximum Feasible Priority.** With respect to activities expected to be assisted with CDBG funds, it has developed its Action Plan so as to give maximum feasible priority to activities which benefit low- and moderate-income families or aid in the prevention or elimination of slums or blight. The Action Plan may also include CDBG-assisted activities which the grantee certifies are designed to meet other community development needs having particular urgency because existing conditions pose a serious and immediate threat to the health or welfare of the community, and other financial resources are not available (see Optional CDBG Certification).

2. **Overall Benefit.** The aggregate use of CDBG funds, including Section 108 guaranteed loans, during program year(s) 2020, 2021, 2022 [a period specified by the grantee of one, two, or three specific consecutive program years], shall principally benefit persons of low and moderate income in a manner that ensures that at least 70 percent of the amount is expended for activities that benefit such persons during the designated period.

3. **Special Assessments.** It will not attempt to recover any capital costs of public improvements assisted with CDBG funds, including Section 108 loan guaranteed funds, by assessing any amount against properties owned and occupied by persons of low and moderate income, including any fee charged or assessment made as a condition of obtaining access to such public improvements.

However, if CDBG funds are used to pay the proportion of a fee or assessment that relates to the capital costs of public improvements (assisted in part with CDBG funds) financed from other revenue sources, an assessment or charge may be made against the property with respect to the public improvements financed by a source other than CDBG funds.

In addition, in the case of properties owned and occupied by moderate-income (not low-income) families, an assessment or charge may be made against the property for public improvements financed by a source other than CDBG funds if the jurisdiction certifies that it lacks CDBG funds to cover the assessment.

Excessive Force -- It has adopted and is enforcing:

1. A policy prohibiting the use of excessive force by law enforcement agencies within its jurisdiction against any individuals engaged in non-violent civil rights demonstrations; and
2. A policy of enforcing applicable State and local laws against physically barring entrance to or exit from a facility or location which is the subject of such non-violent civil rights demonstrations within its jurisdiction.

Compliance with Anti-discrimination laws -- The grant will be conducted and administered in conformity with title VI of the Civil Rights Act of 1964 (42 U.S.C. 2000d) and the Fair Housing Act (42 U.S.C. 3601-3619) and implementing regulations.

Lead-Based Paint -- Its activities concerning lead-based paint will comply with the requirements of 24 CFR Part 35, Subparts A, B, J, K and R.

Compliance with Laws -- It will comply with applicable laws.

➔ *Law Campbell*
Signature of Authorized Official

5/13/2021
Date

City Manager
Title

OPTIONAL Community Development Block Grant Certification

Submit the following certification only when one or more of the activities in the action plan are designed to meet other community development needs having particular urgency as specified in 24 CFR 570.208(c):

The grantee hereby certifies that the Annual Plan includes one or more specifically identified CDBG-assisted activities which are designed to meet other community development needs having particular urgency because existing conditions pose a serious and immediate threat to the health or welfare of the community and other financial resources are not available to meet such needs.

➔ *L. D. Campbell*
Signature of Authorized Official

5/13/2021
Date

City Manager
Title

Specific HOME Certifications

The HOME participating jurisdiction certifies that:

Tenant Based Rental Assistance -- If it plans to provide tenant-based rental assistance, the tenant-based rental assistance is an essential element of its consolidated plan.

Eligible Activities and Costs -- It is using and will use HOME funds for eligible activities and costs, as described in 24 CFR §§92.205 through 92.209 and that it is not using and will not use HOME funds for prohibited activities, as described in §92.214.

Subsidy layering -- Before committing any funds to a project, it will evaluate the project in accordance with the guidelines that it adopts for this purpose and will not invest any more HOME funds in combination with other Federal assistance than is necessary to provide affordable housing;

Signature of Authorized Official

Date

Title

Emergency Solutions Grants Certifications

The Emergency Solutions Grants Program recipient certifies that:

Major rehabilitation/conversion/renovation – If an emergency shelter's rehabilitation costs exceed 75 percent of the value of the building before rehabilitation, the recipient will maintain the building as a shelter for homeless individuals and families for a minimum of 10 years after the date the building is first occupied by a homeless individual or family after the completed rehabilitation.

If the cost to convert a building into an emergency shelter exceeds 75 percent of the value of the building after conversion, the recipient will maintain the building as a shelter for homeless individuals and families for a minimum of 10 years after the date the building is first occupied by a homeless individual or family after the completed conversion.

In all other cases where ESG funds are used for renovation, the recipient will maintain the building as a shelter for homeless individuals and families for a minimum of 3 years after the date the building is first occupied by a homeless individual or family after the completed renovation.

Essential Services and Operating Costs – In the case of assistance involving shelter operations or essential services related to street outreach or emergency shelter, the recipient will provide services or shelter to homeless individuals and families for the period during which the ESG assistance is provided, without regard to a particular site or structure, so long the recipient serves the same type of persons (e.g., families with children, unaccompanied youth, disabled individuals, or victims of domestic violence) or persons in the same geographic area.

Renovation – Any renovation carried out with ESG assistance shall be sufficient to ensure that the building involved is safe and sanitary.

Supportive Services – The recipient will assist homeless individuals in obtaining permanent housing, appropriate supportive services (including medical and mental health treatment, victim services, counseling, supervision, and other services essential for achieving independent living), and other Federal, State, local, and private assistance available for these individuals.

Matching Funds – The recipient will obtain matching amounts required under 24 CFR 576.201.

Confidentiality – The recipient has established and is implementing procedures to ensure the confidentiality of records pertaining to any individual provided family violence prevention or treatment services under any project assisted under the ESG program, including protection against the release of the address or location of any family violence shelter project, except with the written authorization of the person responsible for the operation of that shelter.

Homeless Persons Involvement – To the maximum extent practicable, the recipient will involve, through employment, volunteer services, or otherwise, homeless individuals and families in constructing, renovating, maintaining, and operating facilities assisted under the ESG program, in providing services assisted under the ESG program, and in providing services for occupants of facilities assisted under the program.

Consolidated Plan – All activities the recipient undertakes with assistance under ESG are consistent with its consolidated plan.

Discharge Policy – The recipient will establish and implement, to the maximum extent practicable and where appropriate, policies and protocols for the discharge of persons from publicly funded institutions or systems of care (such as health care facilities, mental health facilities, foster care or other youth facilities, or correction programs and institutions) in order to prevent this discharge from immediately resulting in homelessness for these persons.

Signature of Authorized Official

Date

Title

Housing Opportunities for Persons With AIDS Certifications

The HOPWA grantee certifies that:

Activities -- Activities funded under the program will meet urgent needs that are not being met by available public and private sources.

Building -- Any building or structure assisted under that program shall be operated for the purpose specified in the consolidated plan:

1. For a period of not less than 10 years in the case of assistance involving new construction, substantial rehabilitation, or acquisition of a facility,
2. For a period of not less than 3 years in the case of assistance involving non-substantial rehabilitation or repair of a building or structure.

Signature of Authorized Official

Date

Title

APPENDIX TO CERTIFICATIONS

INSTRUCTIONS CONCERNING LOBBYING CERTIFICATION:

Lobbying Certification

This certification is a material representation of fact upon which reliance was placed when this transaction was made or entered into. Submission of this certification is a prerequisite for making or entering into this transaction imposed by section 1352, title 31, U.S. Code. Any person who fails to file the required certification shall be subject to a civil penalty of not less than \$10,000 and not more than \$100,000 for each such failure.